

GET THE FLOCK OUT

OF GRANITE FALLS

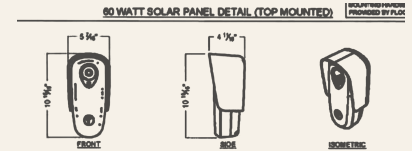
**What the records show and what
Granite Falls should decide next**

COMMUNITY MEETING

GRANITE FALLS LIBRARY

MONDAY, OCTOBER 12 | 6–8 PM

Presentation • short break • community discussion



GET THE FLOCK OUT

TONIGHT'S STRUCTURE

30-45 MINUTES OF PRESENTATION • THEN DISCUSSION

Goal: Establish the same factual baseline, come to a consensus on our demands and next steps.

1. WHAT FLOCK IS

What ALPRs record, where data goes, and how searches work.

2. HOW WE GOT HERE

City deployment timeline, then the campaign timeline and records work.

3. WHAT WE CAN DO

Authorized shutdown now, nonrenewal, no expansion, and public pressure.

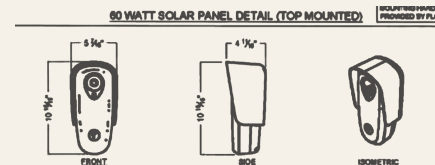
GET THE FLOCK OUT

WHAT IS AN ALPR?

A CAMERA THAT TURNS ORDINARY VEHICLE MOVEMENT INTO SEARCHABLE DATA

An automatic license plate reader photographs passing vehicles and uses software to identify a plate and other vehicle details.

The issue is not simply a roadside camera.
The system creates searchable location
records for vehicles that pass it.



WHAT FLOCK RECORDS

AUTOMATIC CAPTURE + SEARCHABLE VEHICLE-LOCATION DATA

CAPTURED

Plate image/text, vehicle image and characteristics, timestamp, and camera location.

AUTOMATIC

A passing vehicle can create a record even when its driver is not suspected of a crime.

SEARCHABLE

Users can query full or partial plates, vehicle traits, place, and timeframe.

RETENTION

Washington now generally limits ALPR data retention to 21 days, subject to statutory exceptions.

WHY THIS MATTERS

A roadside camera becomes a surveillance system when each sighting is stored with time and place and can later be searched across locations.

The system is not limited to vehicles already under investigation; it first collects, then later allows authorized users to search.

HOW POLICE USE THE DATABASE

REAL-TIME ALERTS + RETROSPECTIVE SEARCHES

1. HOT-LIST / ALERT

A plate on an authorized list can generate an alert when a camera sees it. Washington law still requires independent verification before a stop.

2. RETROSPECTIVE SEARCH

Users can search plate/vehicle attributes and place/timeframe to reconstruct when and where a matching vehicle was seen.

1. Flock Safety

How Do Users Search the Database?

- Users must list a reason for searching the database
- Users can search by a full or partial license plate number, physical characteristics of the vehicle, and/or place & timeframe
- If any cameras in the jurisdiction captured one of the descriptors searched for, users can see when and where that vehicle was captured
- Every search creates permanent audit trail
- Whereas, the City currently lacks formal written policy the city does fold into the County's ALPR policy regarding permissible search purposes
 - Best practice: Searches limited to active criminal investigations, specific incidents
- Audit capability allows tracking of any inappropriate searches by staff



Photo from <https://www.granitefallsnc.gov/2016/06/20/flock-safety-the-new/>

<http://www.licensecity.com/lo>

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AUDIT TRAIL

Users must provide a search reason. ESSB 6002 now requires agencies to retain audit data including user, date/time, purpose, query elements, case/CFS number, camera locations, and exports/shares.

WHAT GRANITE FALLS BOUGHT

SEVEN CAMERAS, A CLOUD PLATFORM, AND AN OPERATING RELATIONSHIP

HARDWARE

7 Flock Falcon cameras. Invoice: 5 standard-install sites + 2 existing-infrastructure sites.

SOFTWARE

FlockOS subscription: the searchable cloud interface used to query captured vehicle records.

DEPLOYMENT

Installation began Feb. 13, 2025; later Flock records reported all seven locations live.

OPERATORS

The City is the paying customer; SCSO users perform law-enforcement searches.

WHO HOLDS WHAT?

CITY

Contract + local policy decision

SCSO

Daily users + search activity

FLOCK

Platform + hosted data + vendor audit records

GET THE FLOCK OUT

WHAT IT COSTS

A RECURRING CONTRACT THAT DESERVES AN AFFIRMATIVE PUBLIC DECISION

\$26,784.05

FIRST-YEAR TOTAL

\$21,000

ANNUAL RECURRING SUBTOTAL

\$23,000

2026 RENEWAL REQUEST

Billing Contact Name: Jeff Ballentine		Contracted Billing Structure: Annual - First Year at Signing		
Billing Email Address: [REDACTED]		Notes: 10/23/24 through 10/23/25		
Notes: WA - City of Granite Falls, Year 1 of 12 Month Term. Per the signed agreement, Total amount due at contract signing. Plus tax. Period				
ITEMS	QTY	UNIT PRICE	SALES TAX	TOTAL
Professional Services - Standard Implementation Fee	5	\$650.00	\$295.75	\$3,545.75
Professional Services - Existing Infrastructure Implementation Fee	2	\$150.00	\$27.30	\$327.30
Flock Safety Falcon ®	7	\$3,000.00	\$1,911.00	\$22,911.00
Unless otherwise noted on the Order Form, the Term shall commence upon first installation and validation of Flock Hardware. Link to Location of Services: https://planner.flocksafety.com/public/938852f-5a05-4690-88a1-c073a0c0998				
V: 5379		Subtotal:	\$24,650.00	
\$26,784.05		Sales Tax:	\$2,234.05	
521 20 49 01		Credit:	\$0.00	
[Signature]		Payments:	\$0.00	
		Balance Due:	\$26,784.05 [Signature]	

community engagement, and improving operational efficiency within the Granite Falls Police Department.

1. FLOCK Safety Contract Renewal - \$23,000

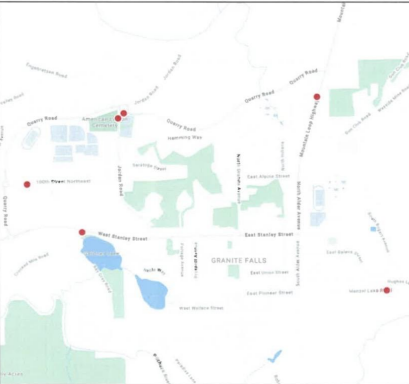
Our number one priority is to renew our contract with FLOCK Safety for an additional year. The FLOCK system has proven to be a critical tool in solving crimes, recovering stolen vehicles, and providing closure to victims and their families. Continued funding ensures we maintain this valuable resource.

2. Community Outreach Funding - \$2,100

GET THE FLOCK OUT

WHY THIS MAP SHOWS ONLY SIX CAMERAS

IT IS THE ORIGINAL CITY RIGHT-OF-WAY PERMIT MAP - NOT THE FINAL NETWORK

LICENSE PLATE READER CAMERA INSTALLATION CASE NUMBER: 00825482 PERMITTING JURISDICTION: Granite Falls (City of), Right-of-Way		Granite Falls (City of), Right-of-Way ON BEHALF OF WA - Granite Falls PD																	
CONTACT LIST PERMITTING ryan.clemens@flocksafety.com PROJECT MANAGER jennifer.silva@flocksafety.com SEE APPROVED PERMIT FOR LISTED INSPECTOR		<table border="1"><tr><td>WA - Granite Falls PD</td></tr><tr><td>00825482</td></tr><tr><td>Plan Safety 1170 HOWELL MILL ROAD SUITE 210 ATLANTA, GA 30318</td></tr></table>		WA - Granite Falls PD	00825482	Plan Safety 1170 HOWELL MILL ROAD SUITE 210 ATLANTA, GA 30318													
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ORIGINAL PLAN Deployment correspondence described 7 total: 6 in City right-of-way + 1 in County right-of-way.

COUNTY SITE The seventh was planned on Robe Menzel Rd. County permitting was later denied/held.

RELOCATED Chief Dalton and Public Works moved that camera closer to the City so it could be placed in City right-of-way.

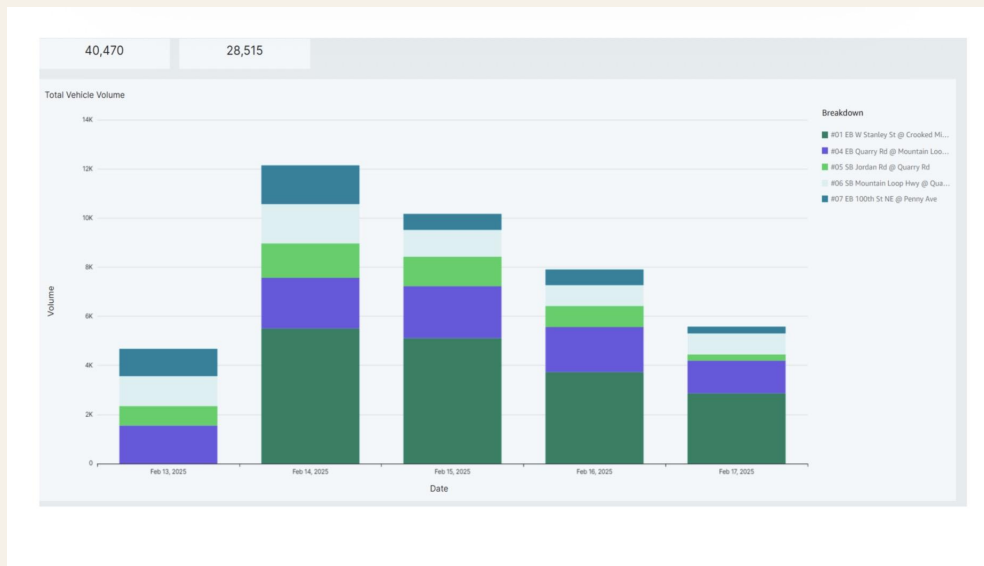
Later Flock records reported 7 of 7 live. This map therefore documents the six originally permitted City-ROW sites, not every final camera location.

Sources: GF ROW permit 2024-019; Feb. 2025 police staff report; Apr. 1, 2025 deployment digest.

GET THE FLOCK OUT

HOW MUCH DATA CAN THAT CREATE?

A FIVE-DAY SAMPLE WHILE THE NETWORK WAS STILL COMING ONLINE



40,470

VEHICLE READS

28,515

UNIQUE VEHICLES

Feb. 13–17, 2025
sample.

CONTRACT → INSTALLATION

CITY ACTIONS AND DEPLOYMENT IN THE SAME CHRONOLOGY

OCT. 17, 2024	City executes the Flock order form/MSA for seven Falcon cameras.
OCT. 30	Flock invoices the City for seven cameras and implementation.
NOV. 2024	Deployment plan: six City-ROW sites plus one County-ROW site.
NOV. 25	City ROW permit 2024-019 is approved for the six City sites.
FEB. 13, 2025	Installation begins; five of seven are soon reported operational.
FEB. 2025	County permitting blocks the Robe Menzel site; the seventh camera is moved closer to City ROW.

LIVE SYSTEM → RECORDS PRESSURE

THE RECORDS ISSUE EMERGES ALMOST IMMEDIATELY AFTER DEPLOYMENT

APR. 1, 2025

Flock deployment digest reports 7 of 7 Granite Falls locations live.

JUNE 4

City staff asks whether Granite Falls has received Flock-data records requests; Chief Dalton replies, “Please don’t Jinx us!!”

JUNE 13

Brent Kirk writes, “No PRRs no problems. We can cross that bridge when we get to it.”

JUNE 25

Staff asks Dalton for successful Flock examples to support the policy argument that the data should not be releasable.

JUNE 30

Kirk proposes staying “under the radar,” pushing legislative change, and exploring whether Flock could keep data private-sector until downloaded.

JULY 2

Council follow-up assigns staff to prepare for Flock public-records requests and potential compliance risk.

RENEWAL → LEGISLATION → CAMPAIGN

THE POLICY FIGHT BECOMES PUBLIC

AUG. 27, 2025

Chief Dalton requests \$23,000 to renew Flock for the next year.

DEC. 2, 2025

Dalton contacts the Association of Washington Cities seeking longer retention and arguing a warrant should not be required for other agencies' data.

MAR. 30, 2026

ESSB 6002 takes effect: retention limits, audit duties, sensitive-location rules, and access safeguards.

**EARLY AUG.
2026**

Website, flyers, Facebook outreach, PRA review, and Council participation turn the issue into a local campaign.

AUG. 5

Council agenda includes an ALPR compliance update.

AUG. 19

Council reviews SB 6002 compliance; residents press questions about renewal, school-area collection, and oversight.

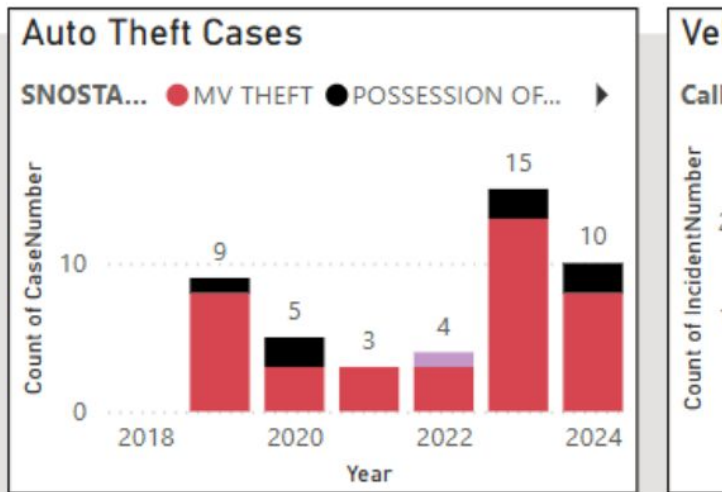
RECORDS → ORGANIZING → DECISION

SEPTEMBER AND OCTOBER 2026

EARLY SEP.	Meeting with City Manager clarifies contract process, records concerns, and unresolved compliance questions.
SEP. 22	Final City PRA installment arrives; review focuses on audit/search records and the absence of objective performance measures.
SEP. 24	SCSO/Dalton responses answer some questions; detailed operational records remain a separate SCSO follow-up.
SEP. 25	City Manager confirms Council can disable the cameras before the term ends, without credit/refund, and clarifies the working renewal timeline.
LATE SEP.–OCT.	School-camera concern remains under outside review while campaign outreach continues.
OCT. 12	Community meeting: establish the factual baseline, discuss interim action, and decide how to approach renewal.

AUTO THEFT WAS ALREADY FALLING BEFORE FLOCK

IN THE GRF BE



WHAT SCSO'S CHART SHOWS

Auto-theft cases in the Granite Falls beat fell from 15 in 2023 to 10 in 2024.

WHEN FLOCK ARRIVED

Flock installation did not begin until Feb. 13, 2025.

SCSO'S OWN EXPLANATION

Chief Dalton also noted that Granite Falls' most prolific vehicle thief had been convicted and sent to prison.

GET THE FLOCK OUT

DOCUMENTED BENEFITS

THE RECORDS DO SHOW REAL INVESTIGATIVE USES

KENTUCKY AVE BURGLARY

A stolen vehicle recovered using Flock led to a search warrant. Evidence connected suspects to a South Kentucky Ave burglary and reopened the case.

HIGH SCHOOL AED THEFT

School video identified a suspect vehicle; later PRA records indicate Flock was used to help locate it.

These examples matter. They show that the system can assist investigations.

Sources: police activity reports and PRA productions.

GET THE FLOCK OUT

WHAT THOSE SUCCESSES DO, AND DO NOT, PROVE

THEY DO PROVE

Flock can help locate vehicles or connect evidence in particular investigations.

THEY DO NOT PROVE

Overall accuracy, false-hit rate, deterrence, cost-effectiveness, crime reduction, or whether the same outcomes required this surveillance network.

The question is proportionality: are the recurring surveillance costs and risks justified by measured system-wide results?

GET THE FLOCK OUT

FALSE HITS ARE A SYSTEMIC RISK

ERRORS CAN COME FROM OCR, STALE DATA, OR HUMAN INPUT

SHERWOOD, AR - 2026

Flock misreads one character. Police detained an innocent couple at gunpoint while their six-week-old infant remained in the SUV.

MORRISTOWN, TN - 2024

A plate character was misread; grandparents were held at gunpoint while their three-year-old granddaughter watched from the car.

TOLEDO, OH - 2024

A 7 was reportedly read as a 2; the driver was detained at gunpoint, a police dog was deployed, and he spent hours in jail.

WHY THIS MATTERS HERE

Granite Falls records reviewed so far do not show systematic tracking of false hits, misreads, stale hot-list entries, or wrong-vehicle alerts. Without that denominator, local “success” examples cannot tell us the system’s error rate.

Washington law now says an ALPR hit alone is not reasonable suspicion for a stop - independent verification is required.

Outside examples: Institute for Justice ALPR Abuse Database/reporting; Local evidence-gap finding; City PRA review.

GET THE FLOCK OUT

MISUSE IS NOT HYPOTHETICAL

A SEARCHABLE LOCATION SYSTEM CREATES NEW POWER FOR AN INDIVIDUAL OFFICER

VERIFIED 2026 EXAMPLE

A Monroe County, Florida deputy allegedly used driver databases and an ALPR hotlist to track a woman he met while working security. When her plate pinged, investigators said he sped to catch her and pulled her over without a legitimate basis. He was fired and arrested for computer misuse.

**WHAT IF AN OFFICER WITH THE SAME INTENT HAD ACCESS
TO A SYSTEM THAT CAN SEARCH VEHICLE MOVEMENTS AND
CREATE HOT-LIST ALERTS?**

NETWORK ACCESS + DATA SHARING

LOCAL CAMERAS CAN BECOME PART OF A MUCH LARGER INVESTIGATIVE NETWORK

BENEFIT

Cross-jurisdiction searches can help investigators locate a vehicle that moved beyond Granite Falls.

SCALE

The same feature means locally collected vehicle-location data can be useful to agencies and purposes far outside the original local case.

FEDERAL RISK

National reporting has documented local/state ALPR searches supporting federal immigration investigations, despite localized settings meant to stop this kind of data sharing.

WASHINGTON RESPONSE

ESSB 6002 requires vendors to provide technical controls against unauthorized sharing, secondary transfer, and access by non authorized agencies, including federal civil immigration enforcement.

LOCAL QUESTION: Who can query Granite Falls data today, what outside agencies have access, and what complete sharing/export history can SCSO produce?

THE BIGGEST LOCAL EVIDENCE GAP

SUCCESS STORIES WITHOUT THE DENOMINATOR

“Flock worked in this case” is not the same question as “How well does the system work overall?”

FALSE HITS

No systematic false-hit / plate-misread tracking shown.

TOTAL SEARCHES

No complete query-by-query SCSO search history in the City production.

OUTCOMES

No denominator tying total alerts/searches to meaningful case outcomes.

COMPARISON

No before/after or control analysis establishing crime reduction.

WHAT AN OBJECTIVE REVIEW SHOULD MEASURE

USAGE

How many reads, alerts, searches and outside-agency queries?

ACCURACY

How many alerts were confirmed, unconfirmed, false or wrong-vehicle matches?

OUTCOMES

How many searches materially contributed to a stop, recovery, warrant, arrest or solved case?

SHARING

How often was data exported, downloaded or shared — and with whom?

COST

What did the system cost per meaningful investigative outcome?

WHAT THE INTERNAL EMAILS ACTUALLY SHOW

THE CITY'S FLOCK DISCUSSION WAS HEAVILY SHAPED BY PUBLIC-RECORDS RISK

Re: Stanwood Temporarily Turning ff FLOCK Cameras

BK Brent Kirk [REDACTED] Fri, Jun 13, 2025 at 3:19 PM UTC-07:00
To: Thomas Dalton [REDACTED]
Cc: Thom Graafstra [REDACTED], Jeffrey Balentine [REDACTED], Emily Guildner [REDACTED]
Source: [REDACTED]

We roll on! No PRRs no problems. We can cross that bridge when we get to it. This is ridiculous whomever is making these prrs in Stanwood.

recipient, be aware that any disclosure, copying, distribution or use of the contents of this transmission is prohibited. If you have received this electronic message transmission in error, please notify us immediately by reply e-mail and delete the original message. Thank you.

From: Brent Kirk [REDACTED]
Sent: Monday, June 30, 2025 2:42 PM
To: Emily Guildner [REDACTED]
Cc: Jeffrey Balentine [REDACTED]; Dalton, Thomas [REDACTED]
Subject: Re: Flock data exemption request

Thanks Emily. Right now I think we are just sitting back trying to stay under the radar as long as possible. We will plan to provide support at the 2026 legislative session when we are meeting with reps in Olympia. That's the time to push hard for the legislative change, but I thought one solution was to convince Flock to change the contracts so that we don't "own" the data as a PR until we download it. Keep it private sector data until that point if possible. Is that still an option?

JUNE 2025: DISCLOSURE RISK BECOMES A POLICY PROBLEM

The emails focus on whether Granite Falls had received Flock-data requests, how other cities were responding, and how to reduce the City's exposure to public-records deadlines and penalties. That is a legitimate municipal concern - but it is different from evaluating whether the surveillance program itself is accurate, necessary, or proportionate.

THEY ASKED FOR SUCCESS STORIES TO SUPPORT NONDISCLOSURE

Flock data



Emily Guildner <[REDACTED]>

Wed, Jun 25, 2025 at 9:33 PM UTC

To Thomas Dalton <[REDACTED]>

Cc Brent Kirk <[REDACTED]> Jeff Balentine <[REDACTED]>

Source [REDACTED]

Hello all,

I was wondering two things

- 1) confirming that you haven't gotten any records requests from a Jose for any type of Flock data?
- 2) Do you have any examples of how you have used Flock successfully that you could share? We are compiling a list to help support the public policy arguments that this is not releasable.

Thank you,
Emily

Emily Guildner

JUNE 25, 2025

City Attorney explicitly asked Chief Dalton for examples of successful Flock use because they were “compiling a list to help support the public policy arguments that this is not releasable.”

Dalton then supplied successful cases.

What the request did NOT ask for: false hits, unsuccessful searches, misuse, total search volume, cost per outcome, or a before/after crime analysis.

THE CITY FACED TWO DIFFERENT RISKS

PUBLIC-RECORDS LIABILITY AND RESIDENT PRIVACY ARE NOT THE SAME PROBLEM

1. PRA / CITY LIABILITY

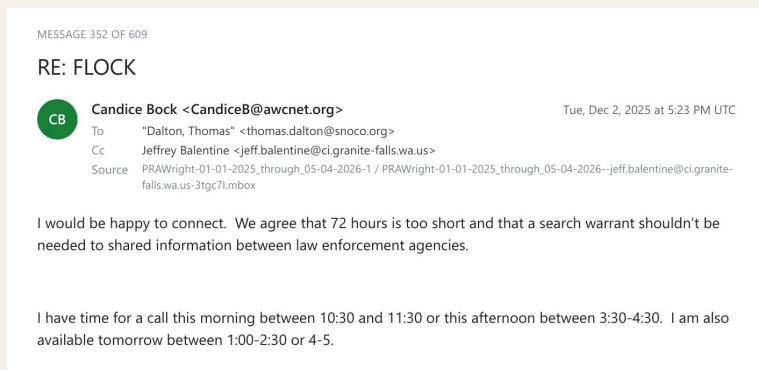
The City's own planning material warned that delays in producing Flock data could create monetary penalties and compliance risk. Staff therefore looked for ways to make requests easier, or make the data less subject to disclosure.

2. CITIZEN DATA EXPOSURE

The underlying data contains time-and-location records about ordinary drivers. Changing who technically “owns” or holds the data could change public-records treatment without eliminating the privacy risk created by collecting the data in the first place.

The June 30 “stay under the radar” email proposed exploring whether Flock could own the data privately until the City downloaded it. Flock is adminet that they do not own the data produced by their cameras.

CHIEF DALTON ALSO PUSHED FOR FEWER RESTRICTIONS



On Dec. 2, 2025, Dalton contacted the Association of Washington Cities about proposed Flock legislation. He said he wanted to explain why the retention period should be longer and why a search warrant should not be required for access to other agencies' data. AWC replied that it agreed 72 hours was too short and that a warrant should not be required for information shared between law-enforcement agencies.

This matters because Granite Falls was not merely reacting to state rules; its police chief was participating in the policy argument over how restrictive those rules should be.

GET THE FLOCK OUT

WASHINGTON LAW CHANGED IN 2026

ESSB 6002 ADDED STATEWIDE LIMITS

21-DAY RETENTION

General ALPR data may not be retained longer than 21 days, subject to statutory exceptions.

POSITIVE HIT ≠ STOP

An ALPR match alone is not reasonable suspicion for a vehicle stop. Officers must independently verify and develop lawful grounds.

GET THE FLOCK OUT

WASHINGTON LAW: SCHOOLS + AUDITS

THE NEW LAW IS ALSO ABOUT WHERE DATA IS COLLECTED AND WHO USES IT

SENSITIVE LOCATIONS

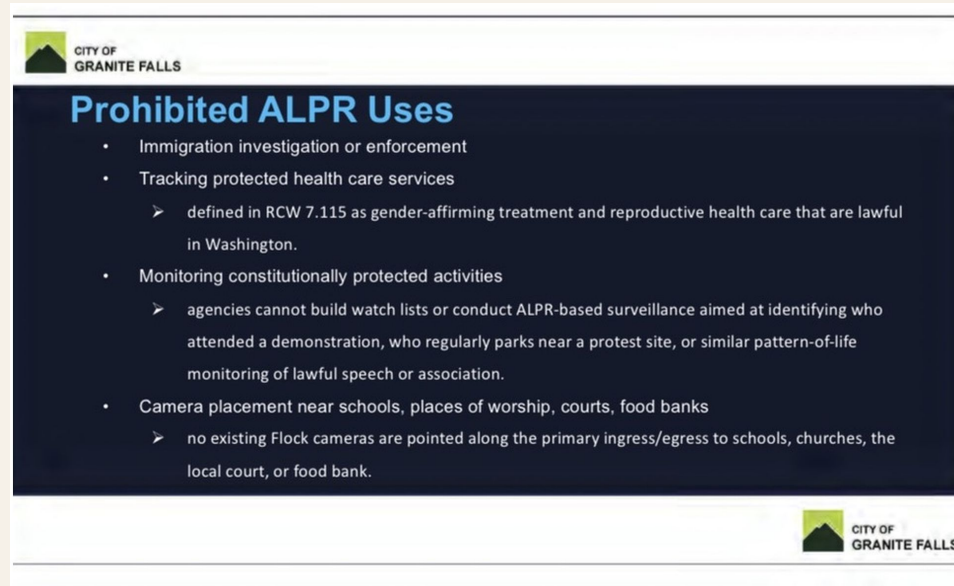
Collection is restricted at specified facilities, including elementary and secondary schools and access to/from them.

AUDIT + REGISTRATION

Agencies must register systems, maintain policy/training, preserve vendor audit trails, and conduct annual reviews of access and compliance.

WHAT THE CITY TOLD COUNCIL

THE CITY'S OWN COMPLIANCE PRESENTATION



THE CLAIM

The City's slide said no existing Flock cameras were pointed along primary ingress/egress to schools, churches, the court, or food bank.

That representation makes the high-school-area camera especially important to verify.

GET THE FLOCK OUT

THE SCHOOL-CAMERA QUESTION

THE PHYSICAL FIELD OF CAPTURE MATTERS

FLOCK LOCATION DETAILS

LOCATION NAME: 807 E. 100th St NE @ Penny Ave
LOCATIONING COORDINATES: 43.08244444444444, -84.21111111111111

STREET INFORMATION

STREET NUMBER	STREET NAME	STREET TYPE	STREET DIRECTION
807	E. 100th St	ST	NE
100	Penny Ave	AV	NE

WARRANT

WARRANT NUMBER: 00027462

OFFICER

OFFICER NAME: 1070 HENRIETTA, WILL, RICHARD, 210
ATLANTA, GA 30316

PERMITTING JURISDICTION

PERMITTING JURISDICTION: Granite Falls (City of)
Permitting Fee: \$100.00

CONTRACT SHEET & LOCATION MAPS

SHEET	REV
1	1

WHAT THE RECORD SHOWS

Deployment materials identify a camera on 100th St NE near Penny Ave.

Washington law now restricts collection at schools and access to/from them.

WHO CAN PROVE COMPLIANCE?

CITY

Pays the contract and is the named customer. It controls the local continuation decision, can demand vendor/account records, and is responsible for its own public-policy and contracting choices.

SCSO

Deputies and supervisors operate the law-enforcement account. SCSO should be able to document who searched, why, when, which query elements were used, and what was exported or shared.

FLOCK

Hosts the platform and generates vendor audit data. Washington law requires agencies to obtain and retain vendor audit-trail information and review compliance at least annually.

THE EVIDENCE THAT SHOULD BE PRODUCIBLE

User • date/time • search reason/purpose • offense • case/CFS number • query elements • camera locations • exports/shares • retention/purge practice • training/policy • AG registration • annual audit results.

GET THE FLOCK OUT

THE CONTRACT CLOCK

COUNCIL DOES NOT HAVE TO WAIT UNTIL RENEWAL

NOW Council can direct the cameras disabled or covered by authorized personnel before the term ends.

MID-JAN. Working nonrenewal notice deadline based on the 30-day clause and Feb. 13 installation/renewal date.

FEB. 13 Working renewal date for the next contract term.

WHY A TEMPORARY PAUSE IS A REASONABLE OPTION

BENEFIT EXISTS

The records document real investigative uses. The question is whether the broader surveillance system is sufficiently measured, governed, and justified.

LOW-RISK STEP

The City Manager has said Council can direct the cameras disabled or covered before the contract ends. The City would lose the remaining contract value, but no new location records would be created during review.

LEGAL UNCERTAINTY

On Oct. 1, 2026, a federal judge in Oklahoma suppressed evidence after a warrantless Flock search of a driver's historical movements and called the system a form of indiscriminate mass surveillance.

LIMITED RULING

That district-court ruling is not binding in Washington and does not make all ALPR use unconstitutional. It does show that courts are actively reconsidering how historical ALPR networks fit the Fourth Amendment.

A pause is therefore a cautious interim governance choice: stop new collection while Council reviews the evidence, legal landscape, and community position.

OUR PROPOSED PATH FORWARD

FIRM POSITION, PROPORTIONATE PROCESS

1. PAUSE COLLECTION

Ask Council to authorize deactivation or covering while it reviews compliance, effectiveness, legal risk, and community concerns. No resident should touch the equipment.

2. PUBLIC RENEWAL DECISION

Put continuation on a public Council agenda and require an affirmative decision rather than allowing an evergreen contract to continue by inertia.

3. OUR POSITION: DO NOT RENEW

Based on the current record - broad collection, incomplete performance metrics, unresolved audit questions, misuse/error risks, and legal uncertainty - nonrenewal is a reasonable policy choice.

Someone can believe Flock has investigative value and still conclude that this particular system has not earned continued deployment without stronger proof, oversight, and public consent.

Now: short break • group discussion • next steps